2011 Property Tax Report

Johnson County

with Comparisons to Prior Years

Legislative Services Agency

September 2011

This report describes property tax changes in Johnson County between 2010 and 2011, with comparison to changes since 2007. In 2011, the changes from the big tax reform of 2008 were fully phased in with the elimination of the last of the state homestead credits. The 2009 recession affected assessments and local tax credits in many counties. Changes in local levies and assessments also were important in many counties.

Comparable Homestead Property Tax Changes in Johnson County

i	The average homeowner saw only slight tax bill increases from 2010 to 2011.
1	Homestead taxes in 2011 were still 32.2% lower than they were in 2007, before the property tax reforms.
ı	97.7% of homeowners saw lower tax bills in 2011 than in 2007.
1	37.1% of homeowners saw tax increases of between 1% and 9% from 2010 to 2011.
1	The largest percentage of homeowners have seen between a 20% and 39% decrease in their tax bills from 2007 to 2011.

	2010 to		2007 to	
	Number of	% Share	Number of	% Share
	Homesteads	of Total	Homesteads	of Total
Summary Change in Tax Bill				
Higher Tax Bill	12,882	45.1%	613	2.1%
No Change	4,066	14.2%	31	0.1%
Lower Tax Bill	11,641	40.7%	27,945	97.7%
Average Change in Tax Bill	0.04%		-32.2%	
Detailed Change in Tax Bill				
20% or More	804	2.8%	202	0.7%
10% to 19%	1,464	5.1%	130	0.5%
1% to 9%	10,614	37.1%	281	1.0%
0%	4,066	14.2%	31	0.1%
-1% to -9%	9,858	34.5%	936	3.3%
-10% to -19%	1,129	3.9%	2,508	8.8%
-20% to -29%	358	1.3%	7,619	26.7%
-30% to -39%	112	0.4%	10,651	37.3%
-40% to -49%	58	0.2%	3,839	13.4%
-50% to -59%	31	0.1%	1,225	4.3%
-60% to -69%	28	0.1%	402	1.4%
-70% to -79%	22	0.1%	284	1.0%
-80% to -89%	12	0.0%	196	0.7%
-90% to -99%	7	0.0%	95	0.3%
-100%	26	0.1%	190	0.7%
Total	28,589	100.0%	28,589	100.0%

THE TAX CAPS KEPT AVERAGE
HOMEOWNER TAX BILLS FROM
RISING DESPITE THE
ELIMINATION OF THE STATE
HOMESTEAD CREDIT

Studies

Note: Percentages may not total due to rounding.

Homestead Property Taxes

Homestead property taxes were nearly unchanged on average, increasing just 0.04% in Johnson County in 2011. This was less than the state average increase of 4.4%. Johnson County homestead taxes were 32.2% lower in 2011 than they were in 2007, before the big tax reform. Johnson County tax rates declined slightly, but the state homestead credit of 3.7% was eliminated. The tax caps kept homestead taxes from rising. The share of homeowners receiving tax cap credits increased from 24.9% in 2010 to 28.8% in 2011.

Tax Rates

Property tax rates increased in about half of Johnson County tax districts. The average tax rate declined slightly, by 0.2%, because the increase in net assessed value exceeded the small levy increase. Levies in Johnson County increased by 0.2%. The biggest levy increases were in the Greenwood City debt service and fire funds, the Bargersville general and highway funds, and the Clark-Pleasant Schools debt service fund. Johnson County's total net assessed value increased 1.4% in 2011. (The certified net AV used to compute tax rates rose by 0.5%.) Homestead and agricultural net assessments increased by 0.1% and 1.8%, respectively. Other residential assessments showed a small increase at 0.4%, while business net assessments increased by 3.7%.

SMALL TAX CHANGES FOR MOST PROPERTY

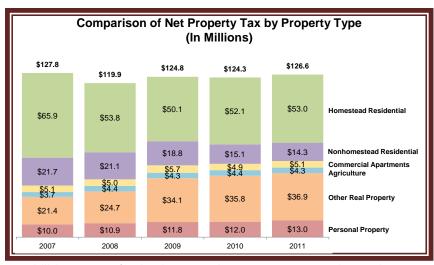
CATEGORIES, BUT INCREASES FOR

APARTMENTS AND BUSINESS DUE TO

HIGHER ASSESSMENTS

Net Tax Bill Changes - All Property Types

Net tax bills for all taxpayers rose 1.9% in Johnson County in 2011, less than the statewide increase of 2.8%. Other residential property, which includes smaller rentals and second homes, saw net tax bills decrease by 5.3%. Tax bills for commercial apartments rose 5.2%. Business tax bills - which include commercial, industrial and utility buildings,



land and equipment – increased by 4.3%. The tax bill increases for business and apartments were due to increased assessments. Agricultural tax bills fell 0.9%, despite the 3.2% increase in the base rate assessment of farm land, from \$1,250 to \$1,290 per acre for taxes in 2011.

Tax Cap Credits

Property taxes are capped at 1% of gross assessed value for homesteads, 2% for other residential property (including rental housing and second homes) and farmland, and 3% for business land, buildings, and equipment. Taxpayers receive credits when their tax bills exceed the caps. Credits are revenue lost to local governments.

TAX CAP CREDITS INCREASED

BECAUSE OF THE ELIMINATION

OF THE STATE HOMESTEAD

CREDITS IN 2011

Total tax cap credit losses in Johnson County were \$11.9 million, or 8.7% of the levy. This was near the state average loss rate of 9.2%, but well above the median value of 3.8% among all counties. Johnson County's tax rates were near the state median, but Johnson has many high-valued homes which were eligible for tax cap credits.

Most of the total tax cap credits were in the 1% homestead and 2% nonhomestead/farmland categories. Johnson had several taxing districts with rates well the collaboration of the total taxing districts with rates well the collaboration of the total taxing districts with rates well taxing all three contractions of the total taxing districts.

above \$3, which made property in all three categories eligible for credits. The largest percentage losses were in the town of Edinburgh and the Edinburgh-Wright-Hageman Library District. The largest dollar losses were in the Clark-Pleasant and Franklin School Corporations, the city of Franklin, and the county unit.

Johnson County Tax Cap Credits	1%	2%	3%	Elderly	Total	% of Levy
2010 Tax Cap Credits	\$3,569,019	\$5,154,675	\$1,517,990	\$54,231	\$10,295,916	7.6%
2011 Tax Cap Credits	5,007,110	5,336,706	1,514,385	87,452	11,945,653	8.7%
Change	\$1,438,091	\$182,031	-\$3,606	\$33,221	\$1,649,738	1.1%

Tax cap credits increased in Johnson County in 2011 by \$1.6 million, or 16%. The additional credits

represent an added loss of 1.1% of the total tax levy. Almost all of the increase in tax cap credits was in the 1% tax cap category, which covers homesteads. The elimination of the state homestead credit increased homestead tax bills, which increased tax cap credits for homesteads.

The Effect of Recession

The 2009 recession had a mixed effect on Johnson County assessments for pay-2011. Homestead and other residential property values and construction activity appear to have stagnated in Johnson County in 2009, but increases in business and apartment assessments more than offset this decline. A larger assessment increase would have reduced tax rates more, but it was the elimination of the homestead credits, not slow assessment growth, that caused the increase in tax cap credit losses.

2009 RECESSION HAD MIXED EFFECTS

IN JOHNSON COUNTY IN 2011

	Gross AV	Gross AV	Gross AV	Net AV	Net AV	Net AV
Property Type	2010	2011	Change	2010	2011	Change
Homesteads	\$6,243,521,900	\$6,274,964,721	0.5%	\$2,983,116,193	\$2,985,493,253	0.1%
Other Residential	812,760,100	817,202,040	0.5%	810,912,800	814,545,726	0.4%
Ag Business/Land	231,270,500	235,980,300	2.0%	231,033,185	235,250,145	1.8%
Business Real/Personal	2,431,422,370	2,511,499,621	3.3%	1,967,860,664	2,040,672,101	3.7%
Total	\$9,718,974,870	\$9,839,646,682	1.2%	\$5,992,922,842	\$6,075,961,225	1.4%

Net AV equals Gross AV less deductions and exemptions • Tax rates are calculated on Net AV • Circuit breaker tax caps are calculated on Gross AV

Johnson County Levy Comparison by Taxing Unit

						% Change			
						2007 -	2008 -	2009 -	2010 -
Taxing Unit	2007	2008	2009	2010	2011	2008	2009	2010	2011
County Total	167,604,125	172,415,216	122,618,876	127,343,565	127,648,131	2.9%	-28.9%	3.9%	0.2%
State Unit	159,386	162,732	0	0	0	2.1%	-100.0%		
Johnson County	17,346,469	16,435,890	14,194,327	14,977,429	14,942,616	-5.2%	-13.6%	5.5%	-0.2%
Blue River Township	53,875	55,253	57,695	60,398	60,712	2.6%	4.4%	4.7%	0.5%
Clark Township	51,648	53,291	51,995	15,552	13,136	3.2%	-2.4%	-70.1%	-15.5%
Franklin Township	162,607	164,920	148,583	165,321	142,206	1.4%	-9.9%	11.3%	-14.0%
Hensley Township	9,755	9,915	10,075	9,796	6,747	1.6%	1.6%	-2.8%	-31.1%
Needham Township	18,070	18,640	19,156	20,171	20,193	3.2%	2.8%	5.3%	0.1%
Nineveh Township	23,460	23,144	22,326	24,521	24,771	-1.3%	-3.5%	9.8%	1.0%
Pleasant Township	94,443	97,837	202,884	103,858	104,844	3.6%	107.4%	-48.8%	0.9%
Union Township	0	0	0	0	0				
White River Township	212,414	220,857	228,397	225,953	0	4.0%	3.4%	-1.1%	-100.0%
Franklin Civil City	9,857,911	10,089,358	10,129,355	10,648,399	10,633,908	2.3%	0.4%	5.1%	-0.1%
Greenwood Civil City	11,239,407	10,952,340	11,557,853	11,492,277	12,900,547	-2.6%	5.5%	-0.6%	12.3%
Bargersville Civil Town	490,037	451,282	592,076	598,608	1,083,728	-7.9%	31.2%	1.1%	81.0%
Edinburgh Civil Town	1,840,258	1,871,147	1,735,955	1,843,065	1,859,778	1.7%	-7.2%	6.2%	0.9%
New Whiteland Civil Town	645,136	656,412	674,337	708,390	721,672	1.7%	2.7%	5.0%	1.9%
Princes Lakes Civil Town	211,690	215,089	252,430	254,378	216,407	1.6%	17.4%	0.8%	-14.9%
Trafalgar Civil Town	199,211	214,506	221,604	226,471	281,784	7.7%	3.3%	2.2%	24.4%
Whiteland Civil Town	399,276	412,022	349,445	424,849	434,700	3.2%	-15.2%	21.6%	2.3%
Clark-Pleasant Community School Corp	24,848,973	25,491,646	17,993,882	20,142,465	21,766,331	2.6%	-29.4%	11.9%	8.1%
Center Grove Community School Corp	37,797,335	39,796,466	21,759,913	21,501,987	20,848,315	5.3%	-45.3%	-1.2%	-3.0%
Edinburgh Community School Corp	2,877,073	3,053,175	1,639,025	1,783,742	1,697,681	6.1%	-46.3%	8.8%	-4.8%
Franklin Community School Corp	23,564,293	27,142,178	16,853,089	17,317,008	16,975,541	15.2%	-37.9%	2.8%	-2.0%
Greenwood Community School Corp	16,022,694	15,170,453	7,634,527	7,666,346	7,792,195	-5.3%	-49.7%	0.4%	1.6%
Nineveh-Hensley-Jackson United Schl Corp	6,078,173	6,206,202	2,730,652	3,090,658	3,052,577	2.1%	-56.0%	13.2%	-1.2%
Edinburgh-Wright-Hageman Public Library	145,794	150,415	131,987	151,343	151,872	3.2%	-12.3%	14.7%	0.3%
Greenwood Public Library	1,363,464	1,180,183	1,301,542	1,346,483	1,009,747	-13.4%	10.3%	3.5%	-25.0%
Johnson County Public Library	4,653,002	4,378,842	3,763,450	4,873,081	3,053,027	-5.9%	-14.1%	29.5%	-37.3%
White River Township Fire	4,051,042	4,171,628	4,040,282	4,096,075	3,975,071	3.0%	-3.1%	1.4%	-3.0%
Amity Fire Protection	128,937	132,507	60,077	50,475	53,650	2.8%	-54.7%	-16.0%	6.3%
Nineveh Fire Protection Dist	89,207	87,938	94,547	95,837	99,902	-1.4%	7.5%	1.4%	4.2%
Needham Fire Protection Dist	60,306	63,594	64,807	89,478	273,897	5.5%	1.9%	38.1%	206.1%
Bargers ville Fire Protection	1,728,548	1,811,335	2,711,374	2,513,058	2,588,311	4.8%	49.7%	-7.3%	3.0%
Whiteland Fire Protection	177,196	365,141	266,932	271,076	296,794	106.1%	-26.9%	1.6%	9.5%
Hensley Fire Protection	193,032	170,389	147,759	152,976	155,928	-11.7%	-13.3%	3.5%	1.9%
Johnson County Solid Waste	365,259	372,927	391,138	402,041	409,543	2.1%	4.9%	2.8%	1.9%
Franklin City Redevelopment Comm	216,514	189,298	196,078	0	0	-12.6%	3.6%	-100.0%	
Greenwood Redevelopment Comm	228,230	376,264	389,322	0	0	64.9%	3.5%	-100.0%	

Johnson County 2011 Tax Rates, Credit Rates, and Net Tax Rates for Homesteads by Taxing District

		Credit Rates							
		•		COIT	CEDIT	CEDIT	LOIT	LOIT	Net Tax Rate,
Dist #	Taxing District	Tax Rate	LOIT PTRC	Homestead	Homestead	Residential	Homestead	Residential	Homesteads
41001	Blue River Township	1.5448							1.5448
41002	Edinburg Town-Edinburg Library	4.0325							4.0325
41004	Blue River Township-Amity FPD	1.5863							1.5863
41006	Clark Township-Needham FPD	2.5330							2.5330
41007	Clark Township-Whiteland FPD	2.5565							2.5565
41008	Franklin Township	1.9041							1.9041
41009	Franklin City-Franklin Township	3.2044							3.2044
41010	Whiteland Town-Franklin Twp-WFPD	2.3912							2.3912
41011	Franklin Township-Amity FPD	1.9162							1.9162
41012	Franklin Township-Needham FPD	1.9894							1.9894
41013	Franklin Township-Bargers ville FPD	2.2110							2.2110
41014	Franklin Township-Whiteland FPD	2.0129							2.0129
41015	Hensley Township	1.2753							1.2753
41016	Trafalgar Town-Hensley Township	2.0178							2.0178
41017	Needham Township-Needham FPD	1.9813							1.9813
41018	Franklin City-Needham Township	3.1963							3.1963
41019	Needham Township-Amity FPD	1.9081							1.9081
41020	Nineveh Township-Nineveh FPD	1.2882							1.2882
41021	Princes Lakes Town-Nineveh FPD	1.7301							1.7301
41022	Trafalgar Town-Nineveh Township	2.0306							2.0306
41023	Pleasant Township-CP Schools	2.5136							2.5136
41024	Pleasant Township-Greenwood Schls	1.3364							1.3364
41025	Grnwd City-Pleas Township-CP Schls	3.1328							3.1328
41026	Grnwd City-Pleas Twp-Grnwd Schls	1.9556							1.9556
41027	New Whiteland Town	3.1237							3.1237
41028	Whiteland Town-Pleas Twp-Whiteland FPD	2.9309							2.9309
41029	Franklin City-Pleasant Township	3.7441							3.7441
41029	Grnwd City-Pleas Township-CP Schools	3.1094							3.1094
41030	Pleasant Twp-CP Schools-Grnwd Library	2.5370							2.5370
41031	Pleasant Twp-Grnwd Schools-Grnwd Lib	1.3598							1.3598
41032	Pleasant Township-Whiteland FPD	2.5526							2.5526
41033	Union Township	1.9070							1.9070
41034	•	2.8967							2.8967
	Bargersville Town-Union Township-BFPD								
41036	Union Township-BFPD	2.1951							2.1951
41037	White River Township White River ED	1.6775							1.6775
41038	White River Township-White River FP	1.6058							1.6058
41039	Bargersville Town-White River Township	2.3791							2.3791
41040	Grnwd City-White River Twp-Cnty Library	2.0362							2.0362
41041	Grnwd City-WR Twp-CG Schls-Cnty Library	2.0250							2.0250
41042	Grnwd City-Pleas Township-Grnwd Schools	1.9322							1.9322
41043	Grnwd City-WR Twp-Grnwd Schls-Cnty Lib	1.9278							1.9278
41044	Hensley FPD-Franklin Township	1.9229							1.9229
41046	Edinburg Town-Blue River Twp-Cnty Library	3.9054							3.9054
41047	Grnwd City-CP Schools-Clark Twp-Cnty Lib	3.1133							3.1133
41048	Whiteland Town East - Whiteland FPD	2.5526							2.5526
41049	Trafalgar Town-Nineveh Township-Nineveh	2.0307				-			2.0307
41050	Grnwd City-CP Schools-Gwd Lib-PI-MTE	2.4206							2.4206
41051	Gwd City-Gwd Schools-Gwd Library-PI-MTE	1.2434							1.2434
41052	Gwd City-CP Schools-Co Library-PI-MTE	2.3972							2.3972
41053	Gwd City-Co Library-WR FPD-WR-MTE	1.6058							1.6058
41054	Barg Town-Barg FPD-WR Township-MTE	1.6775							1.6775
41055	Barg Town-WR FPD-WR Township	2.3074							2.3074

Notes: A Taxing District is a geographic area of a county where taxing units overlap, so the sum of the taxing unit tax rates is the total district rate.

The Tax Rate is the gross levy divided by net assessed value, in dollars per \$100 assessed value.

The LOIT, COIT, and CEDIT credits are funded by local income taxes.

The Net Tax Rate for Homesteads is calculated by reducing the tax rate by the various credit percentages.

Johnson County 2011 Circuit Breaker Cap Credits

	Circuit Breaker Credits by Property Type						
		(2%)	(3%)				Circuit
	(1%)	Other Residential	All Other				Breaker as %
Taxing Unit Name	Homesteads	and Farmland	Real/Personal	Elderly	Total	Levy	of Levy
Non-TIF Total	5,006,411	5,315,380	1,274,641	87,387	11,683,819	127,648,131	9.2%
TIF Total	699	21,326	239,743	65	261,834	10,345,889	2.5%
County Total	5,007,110	5,336,706	1,514,385	87,452	11,945,653	137,994,020	8.7%
Johnson County	449,305	446,747	98,607	8,913	1,003,571	14,942,616	6.7%
Blue River Township	1,166	4,668	3,623	48	9,505	60,712	15.7%
Clark Township	1,266	768	0	17	2,052	13,136	15.6%
Franklin Township	4,229	7,669	2,774	58	14,730	142,206	10.4%
Hensley Township	1	2	0	3	6	6,747	0.1%
Needham Township	2,025	931	180	15	3,151	20,193	15.6%
Nineveh Township	0	1	0	13	14	24,771	0.1%
Pleasant Township	4,768	4,249	368	128	9,513	104,844	9.1%
Union Township	0	0	0	0	0	0	
White River Township	0	0	0	0	0	0	
Franklin Civil City	681,789	847,609	267,859	5,181	1,802,438	10,633,908	16.9%
Greenwood Civil City	397,478	388,164	53,740	11,784	851,166	12,900,547	6.6%
Bargers ville Civil Town	105,695	52,820	0	141	158,656	1,083,728	14.6%
Edinburgh Civil Town	71,993	288,276	223,787	2,543	586,598	1,859,778	31.5%
New Whiteland Civil Town	44,346	73,743	5,024	2,093	125,206	721,672	17.3%
Princes Lakes Civil Town	0	0	0	138	138	216,407	0.1%
Trafalgar Civil Town	218	563	0	193	974	281,784	0.3%
Whiteland Civil Town	42,019	25,276	0	609	67,904	434,700	15.6%
Clark-Pleasant Community School Corp	1,844,049	1,776,260	171,913	30,544	3,822,765	21,766,331	17.6%
Center Grove Community School Corp	197,605	65,883	0	2,256	265,743	20,848,315	1.3%
Edinburgh Community School Corp	34,861	139,591	108,364	1,408	284,225	1,697,681	16.7%
Franklin Community School Corp	823,879	973,757	297,157	7,755	2,102,549	16,975,541	12.4%
Greenwood Community School Corp	30,097	0	0	7,695	37,792	7,792,195	0.5%
Nineveh-Hensley-Jackson United Schl Corp	255	659	0	1,418	2,332	3,052,577	0.1%
Edinburgh-Wright-Hageman Public Library	5,901	23,476	18,284	208	47,869	151,872	31.5%
Greenwood Public Library	30,160	30,224	4,556	893	65,833	1,009,747	6.5%
Johnson County Public Library	91,487	84,665	15,702	1,564	193,416	3,053,027	6.3%
White River Township Fire	7,134	1,929	0	427	9,491	3,975,071	0.2%
Amity Fire Protection	86	0	0	13	100	53,650	0.2%
Nineveh Fire Protection Dist	0	1	0	54	55	99,902	0.1%
Needham Fire Protection Dist	17,386	10,378	0	353	28,117	273,897	10.3%
Bargers ville Fire Protection	78,926	38,800	0	210	117,936	2,588,311	4.6%
Whiteland Fire Protection	25,804	15,979	0	409	42,192	296,794	14.2%
Hensley Fire Protection	167	48	0	59	274	155,928	0.2%
Johnson County Solid Waste	12,314	12,244	2,703	244	27,506	409,543	6.7%
Franklin City Redevelopment Comm	0	0	0	0	0	0	
Greenwood Redevelopment Comm	0	0	0	0	0	0	
TIF - Franklin City-Franklin Twp 009	0	3,022	86,491	0	89,512	1,838,142	4.9%
TIF - Trafalgar Town-Hensley Twp 016	0		0	65	94	47,872	0.2%
TIF - Franklin City-Needham Twp 018	0	3,650	18,249	0	21,899	1,109,714	2.0%
TIF - GrNWd City-Pleas Twp-CP School 025	0	18	91,829	0	91,847	2,562,692	3.6%
TIF - GrNWd City-Pleas Twp-Grnwd Sch 026	0	0	0	0	0	1,636,443	0.0%
TIF - GrNWd City-Pleas Twp-CP School 030	699	14,608	43,175	0	58,481	3,048,750	1.9%
TIF - Bargers ville Town-Union Twp-BF 035	0		0	0	0	11,644	0.0%
TIF - Bargers ville Town-White River 039	0		0	0	0	90,632	0.0%

Notes: Circuit breaker tax cap credits are tax savings for taxpayers and revenue losses for local government units. Circuit breaker credits are highest in tax districts with the highest tax rates. These are usually districts that include cities or towns because the municipal tax rate is included in the district tax rate. This means that most circuit breaker credits are in cities and towns and in units that overlap cities and towns.

Circuit Breaker Credit Types:

Homesteads are owner-occupied primary residences and include homestead land and buildings in the 1% tax cap category. Owner-occupied mobile homes and agricultural homesteads are included in this category. This category only includes credits on the portion of the property that qualifies as a homestead.

Other Residential/Farmland includes small rental housing units, larger commercial apartments, second homes, long-term care facilities, and farmland, in the 2% tax cap category.

All Other Real/Personal is commercial, industrial, and utility land and buildings, and business equipment, including agricultural equipment, in the 3% tax cap category. This category also includes credits on the portion of homeowner properties that do not qualify as a homestead.

Elderly includes credits for the 2% annual limit on homestead tax bill increases for low-income homeowners, age 65 and over.

The *Total Levy by Unit* is gross property taxes levied, before all tax credits. For TIF districts, this amount represents the TIF proceeds before circuit breaker credits. This information is included to allow comparison to the circuit breaker revenue losses.

Numbers may not total due to rounding.